



Queensland

# **Sustainable Planning and Development Coordination Youth Bill 2009**





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# Sustainable Planning and Development Coordination Youth Bill 2009

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**2009**

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**A Bill**

for

**A Youth Act relating to the sustainable, coordinated planning  
and development of Queensland's infrastructure, transport,  
and use of natural resources**

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[s 1]

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<b>The Youth Parliament of Queensland enacts—</b>	1
<b>Part 1 Preliminary</b>	2
<b>1 Short title</b>	3
This Youth Act may be cited as the <i>Sustainable Planning and Development Coordination Youth Act 2009</i> .	4 5
<b>2 Commencement</b>	6
This Youth Act commences on a day to be fixed by proclamation.	7 8
<b>3 Definitions</b>	9
<i>alternative transport</i> refers to methods of travel such as walking or bicycle riding.	10 11
<i>best practice</i> means the set of operations achieving world-class results in quality, customer service, flexibility, timeliness, innovations, cost and competitiveness.	12 13 14
<i>blind spots</i> means a matter which is unknown and cannot be seen or foreseen.	15 16
<i>community values</i> means the social, economic and environmental values held by a particular community.	17 18
<i>development initiative</i> means a program involving the production of new processes, physical works and structures that supports social, economic and environmental sustainability.	19 20 21 22
<i>efficiency</i> means competency in performance, a process that saves time and money.	23 24
<i>natural resource</i> includes water, energy, land, forests, oil, gas and minerals.	25 26

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<i>personal rapid transit</i> refers to a public transportation concept, different to rapid transport, that offers on-demand, non-stop transportation, using small, independent vehicles on a comprehensive network of specially built guide ways.	1 2 3 4
<i>powerlines</i> means wires or lines carrying electricity.	5
<i>private sector</i> means the sector of an economy that is owned and operated by individuals and privately owned companies.	6 7
<i>rapid transit</i> means a high speed, high capacity, high frequency urban rail line or system that runs entirely on exclusive tracks and has its own dedicated right of way.	8 9 10
<i>Example—</i>	11
underground, on elevated structures or on the ground	12
<i>Note—</i>	13
Such systems usually have high level loading platforms, and users make payment in stations rather than on vehicles.	14 15
<i>research and development</i> refers to the use of resources for the deliberate discovery of new information and ways of doing things, together with the application of that information in inventing new products or processes.	16 17 18 19
<i>small business</i> means business conducted on a small scale, employing less than 20 people.	20 21
<i>small company</i> means a company conducted on a small scale, employing less than 20 people.	22 23
<i>social capital</i> means the capacity of a community to network and support social and economic processes which enhance their quality of life.	24 25 26
<i>whole of government</i> means involving and working with Commonwealth, State and local governments to achieve a harmonious coordination effect.	27 28 29
<i>whole of region</i> means involving, working with and considering all aspects and people in a region to achieve a harmonious development effect.	30 31 32

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<b>Part 2</b>	<b>The Office of Integrated Planning</b>	1 2
<b>4</b>	<b>Establishment of the Office of Integrated Planning</b>	3
	This section establishes the Office of Integrated Planning (the <i>OIP</i> ) within the Department of the Premier and Cabinet.	4 5
<b>5</b>	<b>Purpose of the office</b>	6
	The Office of Integrated Planning will—	7
	(a) create effective communication lines between the related government departments involved in the following areas—	8 9 10
	(i) infrastructure;	11
	(ii) regional development;	12
	(iii) planning;	13
	(iv) transport;	14
	(v) natural resources;	15
	(vi) environment; and	16
	(b) compile all relevant data between all related government areas outlined in section 6(2) and provide a comprehensive database of information to plan and manage Queensland's growth and development; and	17 18 19 20
	(c) coordinate all related government areas outlined in paragraph (a) to develop land use and infrastructure plans for all regions of Queensland; and	21 22 23
	(d) provide advice to Ministers on actions that need to be taken by their departments to support the development and delivery of land use and infrastructure plans.	24 25 26

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<b>6</b>	<b>Ministers to be advised by the office</b>	1
(1)	The Office of Integrated Planning is to be directly responsible to the Premier of Queensland.	2 3
(2)	The office must also provide advice to any Minister in the portfolio areas related to the following—	4 5
(a)	infrastructure;	6
(b)	regional development;	7
(c)	planning;	8
(d)	transport;	9
(e)	natural resources;	10
(f)	environment.	11
<b>7</b>	<b>Composition of the office</b>	12
	The Office of Integrated Planning must consist of the following—	13 14
(a)	a minimum of 3 qualified persons from the various departments related to the portfolio areas outlined in section 6(2);	15 16 17
(b)	the Queensland Planning and Development Research Office (QPDR) established in part 3;	18 19
(c)	the LINQ State Transit Authority established in part 4;	20
(d)	the Commission for Sustainability and the Environment (CSE) established in part 5.	21 22
<b>8</b>	<b>Regional plans</b>	23
(1)	In accordance with its requirements under section 5, the Office of Integrated Planning will produce regional plans for every region of Queensland, including the following—	24 25 26
(a)	South East Queensland;	27
(b)	Darling Downs;	28
(c)	Wide Bay–Burnett;	29

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|---|----------------|
| (d) Fitzroy;  | 1              |
| (e) Central Queensland;   | 2              |
| (f) Western Queensland;   | 3              |
| (g) Northern Queensland;  | 4              |
| (h) Far North Queensland.   | 5              |
| (2) Regional plans are to be tailor-made for each region in Queensland, and must be—  | 6<br>7         |
| (a) whole of government; and  | 8              |
| (b) whole of region.  | 9              |
| (3) Regional plans must take into account the following—  | 10             |
| (a) ecological sustainability;  | 11             |
| (b) infrastructure development;   | 12             |
| (c) energy and water efficiency;  | 13             |
| (d) economic growth and development;  | 14             |
| (e) community values;   | 15             |
| (f) social infrastructure;  | 16             |
| (g) built aesthetics.   | 17             |
| (4) Regional plans must be informed by, and respond to, the findings of state audits conducted by the Queensland Planning and Development Research Office under section 12. | 18<br>19<br>20 |

<b>Part 3</b>	<b>The Queensland Planning and</b>	21
	<b>Development Research Office</b>	22

<b>9</b>	<b>Establishment of the research office</b>	23
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The Queensland Planning and Development Research Office	24
will be established as the research component of the Office of	25

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Integrated Planning within the Department of the Premier and Cabinet.	1 2
<b>10 Purpose of the research office</b>	3
The Queensland Planning and Development Research Office ( <i>QPDR</i> O) undertakes the following roles—	4 5
(a) provide quality research and advice on best practice planning and development to the Office of Integrated Planning to support effective decision making;	6 7 8
(b) develop research and information partnerships between the following—	9 10
(i) the Office of Integrated Planning;	11
(ii) the various government departments outlined in section 5(a);	12 13
(iii) other State governments and the Commonwealth government;	14 15
(iv) local councils;	16
(v) universities and other centres of tertiary learning;	17
(vi) the community;	18
(vii) relevant business and industry;	19
(c) undergo regular state audits in accordance with section 12.	20 21
<b>11 Membership of the research office</b>	22
(1) The Queensland Planning and Development Research Office will be run by a board that must consist of at least one academic, level C or greater in each the following areas—	23 24 25
(a) natural sciences;	26
(b) social sciences;	27
(c) economics;	28
(d) urban planning and design;	29

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- (e) civil engineering. 1
- (2) Each member of the board will be supported by a team of 2  
research assistants with recognised qualifications in the 3  
related academic field. 4
  
- 12 State audits** 5
- (1) The Queensland Planning and Development Research Office 6  
will conduct State audits on the following— 7
  - (a) existing infrastructure, resource and environmental 8  
capacity; 9
  - (b) existing and future infrastructure, resource and 10  
environmental needs; 11
  - (c) required regional infrastructure investment by the public 12  
and the private sector. 13
- (2) These state audits must be— 14
  - (a) conducted at least once every 10 years; and 15
  - (b) undertaken transparently and with full public 16  
notification; and 17
  - (c) conducted across local government areas in Queensland; 18  
and 19
  - (d) given full cooperation from all local government 20  
authorities. 21
  
- 13 QPDRO research** 22
- (1) The Queensland Planning and Development Research Office 23  
must conduct research in the following areas— 24
  - (a) social infrastructure; 25
  - (b) transport; 26
  - (c) natural resources; 27
  - (d) power; 28
  - (e) water; 29

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(f)	environment;	1
(g)	land use.	2
(2)	This research must investigate planning and development practices which improve the following—	3 4
(a)	ecological sustainability;	5
(b)	resource efficiency;	6
(c)	economic growth and development;	7
(d)	social capital.	8
<b>14</b>	<b>Special water security initiative</b>	9
(1)	QPDRO must investigate a north Queensland to south east Queensland water transfer system which—	10 11
(a)	establishes an integrated water network for Queensland; and	12 13
(b)	is ecologically sustainable; and	14
(c)	is economically viable.	15
(2)	QPDRO must complete the investigation into a north Queensland to south east Queensland water transfer system and provide the Office of Integrated Planning with practical proposals to recommend to the Queensland government by 2015.	16 17 18 19 20
<b>Part 4</b>	<b>LINQ State Transit Authority</b>	21
<b>15</b>	<b>Establishment of LINQ</b>	22
	LINQ will be established as the transport planning, infrastructure and service delivery component of the Office of Integrated Planning.	23 24 25

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<b>16</b>	<b>Purpose of LINQ</b>	1
	In partnership with the other components of the Office of Integrated Planning and Queensland Transport, LINQ will be specifically required to—	2 3 4
	(a) identify the transport needs of each local government area in every region of Queensland; and	5 6
	(b) provide appropriate and comprehensive local transport network plans for all regions of Queensland that respond to the transport needs identified.	7 8 9
<b>17</b>	<b>Regional LINQ authorities</b>	10
	LINQ will be separated into regional branches which correspond with the regions outlined in section 8.	11 12
<b>18</b>	<b>Regional LINQ report cards</b>	13
	(1) Each individual LINQ regional authority must produce a government report card to outline the success or failure of transport policies in their respective region.	14 15 16
	(2) The government report card must assess the Queensland government's efforts to provide adequate public transport infrastructure to meet the needs in each LINQ region with a score between 1 and 100, the highest possible score being 100.	17 18 19 20 21
	(3) The report card must explain in their assessment the following—	22 23
	(a) if the community is satisfied with their infrastructure and feels their needs are being adequately addressed;	24 25
	(b) if the government's future infrastructure plans for the region allow it to meet the 2040 goals as detailed in section 20;	26 27 28
	(c) if the region's transport infrastructure is environmentally, economically and socially sustainable;	29 30

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- (d) if the transport infrastructure for each region is appropriate for that individual community's needs and circumstances; 1  
2  
3
- (e) if infrastructure strategies adequately plan for projected future regional circumstances as defined in the LINQ infrastructure forecasts. 4  
5  
6
- (4) In producing the report card, each regional LINQ authority must employ— 7  
8
- (a) community consultation; and 9
- (b) relevant statistics and polling; and 10
- (c) engagement with commuters. 11
- (5) The government report card should include constructive proposals for possible improvements for the government to act upon in future infrastructure planning. 12  
13  
14
- (6) The government report cards are to be— 15
- (a) fully disclosed to the public; and 16
- (b) performed annually. 17
- 19 Infrastructure forecasts 18**
- (1) LINQ, in conjunction with QPDRO, must compile and publicly release an annual comprehensive transport infrastructure forecast, predicting the trends and needs for the next 20 years for each LINQ region in Queensland. 19  
20  
21  
22
- (2) The infrastructure forecast will identify the priority areas and public transport infrastructure blind spots. 23  
24
- (3) Information for the infrastructure forecast's predictions will be compiled using— 25  
26
- (a) Australian Bureau of Statistics and other figures; and 27
- (b) regional growth and population trends; and 28
- (c) community, business and environmental group consultation. 29  
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<b>20</b>	<b>LINQ's 2040 goals</b>	1
	LINQ must work towards achieving the following goals by the year 2040 —	2 3
	(a) to develop and encourage what is required to achieve the target of 50% of Queenslanders' using public or alternative transport as opposed to private motor vehicles;	4 5 6 7
	(b) to establish comprehensive public transport networks for every Queensland city with a population over 100000 people;	8 9 10
	(c) that all Queenslanders in major urban areas will live no more than 1km from a decent, fast and 24 hour public transport service.	11 12 13
<b>Part 5</b>	<b>The Commission for Sustainability and the Environment</b>	14 15 16
<b>21</b>	<b>Establishment of the commission</b>	17
	The Commission for Sustainability and the Environment ( <i>CSE</i> ) is to be established as the performance monitoring component of the Office of Integrated Planning in the Department of the Premier and Cabinet.	18 19 20 21
<b>22</b>	<b>Independence of advice</b>	22
	(1) All assessments and advice provided by the Commission for Sustainability and the Environment are to be accurate and substantiated by relevant data.	23 24 25
	(2) The independence of any assessment or advice provided by the commission from contrary government opinion or policy is protected by this section.	26 27 28

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<b>23</b>	<b>Purpose of the Commission for Sustainability and the Environment</b>	1 2
	The purpose of the Commission for Sustainability and the Environment is to—	3 4
	(a) ensure Queensland’s development is ecologically sustainable; and	5 6
	(b) prepare an annual report on the state of Queensland’s environment; and	7 8
	(c) make recommendations to the Office of Integrated Planning and the government to enhance Queensland’s ecological sustainability.	9 10 11
<b>Part 6</b>	<b>Queensland Tender Regulative Agency</b>	12 13
<b>24</b>	<b>Establishment of the agency</b>	14
	The Queensland Tender Regulative Agency (the <i>QTRA</i> ) is to be established as an independent statutory body in the Department of Public Works.	15 16 17
<b>25</b>	<b>Powers of the agency</b>	18
	(1) All State government development initiatives put up for tender are to be organised and monitored by the agency.	19 20
	(2) The agency will ensure preference is given to small businesses and companies in the tender processes organised and monitored by the authority.	21 22 23
	(3) The agency will determine products and services eligible for the rebates and subsidies outlined in section 27(1).	24 25

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<b>26</b>	<b>Preferential treatment of small business</b>	1
	The tender processes of a State government development initiative must actively invite relevant small businesses and companies capable of providing the required products and services into the tender process prior to engaging larger businesses and companies.	2 3 4 5 6
<b>27</b>	<b>Product and service rebates and subsidies</b>	7
(1)	The State government is required to provide to the private sector a rebate or subsidy for all products and services required to support the business or company which has succeeded in the tender process, to deliver the development initiative.	8 9 10 11 12
(2)	The rebates or subsidies provided will be determined by Queensland Treasury.	13 14
(3)	The products and services recommended for a rebate or subsidy must meet the following standards—	15 16
(a)	product or service is considered best practice;	17
(b)	product or service is environmentally sustainable;	18
(c)	providing the subsidy to the product or service is economically viable.	19 20
<b>28</b>	<b>Criteria for successful tenders</b>	21
	Successful applications will be determined by—	22
(a)	the size of the business or company; and	23
(b)	its capability to produce the required products or services—	24 25
(i)	of high quality; and	26
(ii)	at reasonable cost.	27

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<b>Part 7</b>	<b>Miscellaneous initiatives</b>	1
<b>29</b>	<b>Incremental Vehicle Registration Fee Scheme</b>	2
(1)	LINQ will work in conjunction with Queensland Transport to establish the Incremental Vehicle Registration Fee Scheme.	3 4
(2)	The fee scheme will vary private motor vehicle registration by the regions outlined in section 8(1).	5 6
(3)	Variations in registration fees will be influenced by LINQ's regional report cards based on the following—	7 8
(a)	regions with a high score on public transport accessibility will have higher vehicle registration fees than regions that score lower on public transport accessibility;	9 10 11 12
(b)	regions that have a high level of population decentralisation will have lower registration fees than regions with a high level population centralisation.	13 14 15
(4)	Regional fee rates will be revised annually in conjunction with the release of LINQ's regional report cards.	16 17
<b>30</b>	<b>Powerlines</b>	18
(1)	All new powerlines in Queensland must be placed underground.	19 20
(2)	All existing powerlines in Queensland must be placed underground by 2050.	21 22
<b>31</b>	<b>Household energy targets</b>	23
(1)	All new houses and buildings in Queensland must have solar power panels installed.	24 25
(2)	The solar panels installed must be able to produce at least 40% of the total energy the house or building uses.	26 27
(3)	The government must provide a rebate of 10% on all new solar panels installed whether they be—	28 29

[s 32]

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- (a) on new houses or buildings; or 1
  - (b) on existing houses and buildings. 2
- 32 All new houses and buildings to have rainwater tanks 3**
- (1) All new houses and buildings in Queensland must have rainwater tanks installed. 4  
5
  - (2) The government will provide a rebate of 10% on all new rainwater tanks installed— 6  
7
    - (a) on new houses or buildings; or 8
    - (b) on existing houses and buildings. 9
- 33 Rapid personal transit systems 10**
- (1) QPDRO must investigate the potential for rapid personal transit systems. 11  
12
  - (2) In conjunction with LINQ State Transit Authority goals for 2040, QPDRO must research, design and test to create personal rapid transit networks for every Queensland city with a population of 100000 people or greater and develop practical proposals to recommend to the Queensland government by 2015. 13  
14  
15  
16  
17  
18